

## Message Text

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65

ACTION EUR-12

INFO OCT-01 EA-07 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

ACDA-07 TRSE-00 SAJ-01 IO-13 NRC-05 ERDA-05 OES-06

CU-02 NEA-10 EURE-00 /115 W  
----- 036374

P R 291355Z NOV 76

FM AMEMBASSY BUCHAREST

TO SECSTATE WASHDC PRIORITY 606

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

USMISSION NATO

AMCONGEN MUNICH

USLO PEKING

AMCONGEN HONG KONG

AMEMBASSY BONN

AMEMBASSY MADRID

AMEMBASSY VIENNA

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E.O. 11652: N/A

TAGS: MARR, PFOR, RO, UR

SUBJECT: WARSAW PACT POLITICAL CONSULTATIVE COMMITTEE  
MEETING

REF: BUCHAREST 6943; BUCHAREST 7004

1. SUMMARY. AS SEEN FROM BUCHAREST, NOVEMBER 25-26  
SESSION OF WARSAW PACT POLITICAL CONSULTATIVE COMMITTEE  
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PRODUCED A DECLARATION PUTTING FORTH MOSTLY STANDARD WP

POSITIONS ON CSCE FOLLOW-UP, DISARMAMENT AND DETENTE, BUT WITH SEVERAL NEW ITEMS AS WELL. LATTER INCLUDES DRAFT TREATY PROHIBITING FIRST USE OF NUCLEAR WEAPONS, TO BE CIRCULATED TO ALL CSCE SIGNATORIES, AND PROPOSAL THAT NEITHER NATO OR WP ENLARGE ITS MEMBERSHIP. COMMUNIQUE ANNOUNCES ESTABLISHMENT OF FONMINS' COMMITTEE AND SECRETARIAT AS PCC ORGANS AND NOTES "UNITY OF VIEWS" OF WP PARTICIPATING STATES ON "FUNDAMENTAL PROBLEM OF WORLD POLITICS." ROMANIAN "CORRECTIVE" APPLIED IN NOVEMBER 28 SCINTEIA EDITORIAL WHICH EMPHASIZED "CONSULTATIVE" NATURE OF NEW COMMITTEE AND PLACED IT IN CONTEXT OF MEASURES TO REDUCE MILITARY CHARACTER OF BLOCS. WE ARE UNCERTAIN AS TO NATURE OF NEW SECRETARIAT SINCE SIMILAR ORGAN WAS APPARENTLY CREATED

AT PCC SESSION IN PRAGUE IN JANUARY 1956. END SUMMARY.

2. WE ASSUME ADDRESSES HAVE TEXT OF DOCUMENTS EITHER VIA FBIS OR LOCAL PUBLICATION. DECLARATION IS ABOUT WHAT ONE MIGHT EXPECT FROM CLEVER AND ASTUTE PROPAGANDA PLOY. IT PRAISES WP CONTRIBUTIONS TO CSCE, DISARMAMENT, AND DETENTE AND CONCENTRATES MUCH OF ITS FIRE ON "REACTIONARY FORCES" WHO TRY TO DISTORT SPIRIT AND LETTER OF HELSINKI ACT, NOTABLY BY USING IT TO INTERFERE IN INTERNAL AFFAIRS OF OTHER STATES AND PRACTICING ECONOMIC DISCRIMINATION AS MEANS OF POLITICAL PRESSURE. DECLARATION ALSO CRITICIZES ATTEMPTS TO DICTATE WHAT PARTIES SHOULD OR SHOULD NOT PARTICIPATE IN GOVERNMENTAL ACTIVITY (WESTERN, THAT IS). DOCUMENT HOLDS OUT LITTLE HOPE THAT SOVIET AND EE POSITION ON BASKET III ISSUES WILL BE SUBSTANTIALLY ALTERED IN TIME FOR BELGRADE MEETING ON CSCE FOLLOW-UP, AND TAKES EVEN MORE AGGRESSIVE POSTURE ON SUBJECT THAN MIGHT HAVE BEEN EXPECTED. STILL FACT THAT CONSIDERABLE SPACE DEVOTED TO BASKET III MAY AT LEAST REFLECT WP SENSITIVITY TO ISSUE.

3. NEW ELEMENTS IN DECLARATION APPEAR TO BE LIMITED OFFICIAL USE

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1) TREATY ON RENUNCIATION OF FIRST USE OF NUCLEAR WEAPONS; 2) PARA ON WEST BERLIN, PERHAPS INSERTED WITH EYE TO FORTHCOMING BREZHNEV VISIT TO FRG; 3) PROPOSAL NOT TO FURTHER ENLARGE NATO OR WP MEMBERSHIP, OBVIOUSLY MADE WITH SPAIN IN MIND, ALTHOUGH ONE BELGRADE-BASED JOURNALIST FELT THAT PARA MIGHT ALSO BE MEANT TO REASSURE YUGOSLAVS THAT THEY WILL NOT IN FUTURE BE

FORCED INTO WP; AND 4) GESTURE TOWARDS CHINA I.E. AFFIRMATION THAT WP STATES, INDIVIDUALLY ARE READY TO STRENGTHEN FRIENDSHIP AND COOPERATION WITH NON-MEMBER SOCIALIST STATES. WE WERE ALSO STRUCK BY EXPLICIT REFERENCE TO ISRAELI INDEPENDENCE IN ME PARA, A FORMULATION NOT EVEN ROMANIANS HAVE EMPLOYED PREVIOUSLY, ALTHOUGH THEY CLEARLY SUPPORT ITS CONTENT WHEN TALKING ABOUT GUARANTEEING THE INDEPENDENCE OF ALL ME STATES.

4. WHILE BALKANS ARE NOT SPECIFICALLY MENTIONED, AS ROMANIANS PROBABLY WOULD PBVE PREFERRED, ROMANIAN MEDIA (SCINTEIA, NOVEMBER 28) HAS SEIZED ON DECLARATION'S ENCOURAGEMENT OF STEPS TOWARDS EUROPEAN STABILITY AND INCREASED COOPERATION TO JUSTIFY ITS BALKAN POLICY. GOR IS ALSO LIKELY TO MAKE FULL USE OF PARA WHICH CALLS FOR STRENGTHENING OF TIES WITH LDCS AND NON-ALIGNED. ROMANIAN HAND ALSO EVIDENT IN PARA WHERE SUPPORT FOR NON-PROLIFERATION IS CONDITIONED UPON PEACEFUL USE OF NUCLEAR ENERGY BEING ACCESSIBLE TO ALL. EXCEPT FOR INTRODUCTION OF TREATY ON NON-FIRST USE OF NUCLEAR WEAPONS, WE SEE LITTLE NEW IN DISARMAMENT PROPOSALS, AND LITTLE GOR WOULD DISAGREE WITH. SOVIETS APPARENTLY VIEW TREATY PROPOSAL AS MAJOR INITIATIVE AND WE ARE TOLD THAT ON NOVEMBER 26 IT WAS PRESENTED TO BRITISH PRIME MINISTER IN LONDON BY SOVIET AMBASSADOR THERE, WHILE FRG AMBASSADOR IN MOSCOW WAS CALLED TO MFA TO RECEIVE DRAFT.

5. AS EXPECTED, ROMANIAN PROPOSAL ON ESTABLISHMENT OF COMMITTEE OF FOREIGN MINISTERS WAS ADOPTED. WHILE COMMUNIQUE DOES NOT MENTION ITS "CONSULTATIVE" CHARACTER, SCINTEIA EDITORIAL (NOVEMBER 28) EMPHASIZES THIS ASPECT LIMITED OFFICIAL USE

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AND NOTES THAT CREATION OF COMMITTEE SHOULD BE SEEN IN CONTEXT OF MEASURES TAKEN GRADUALLY TO REDUCE MILITARY ACTIVITY OF BLOCS. AS FOR ESTABLISHMENT OF "UNIFIED SECRETARIAT", WE ARE UNCERTAIN IF THIS IS A FURTHER COORDINATION MECHANISM AND THEREFORE LIKELY TO HAVE BEEN SOVIET PROPOSAL, OR MERE ACKNOWLEDGMENT OF SOMETHING WHICH ALREADY EXISTED. SIMILAR BODY WAS CREATED IN 1956, ACCORDING TO COMMUNIQUE ADOPTED BY PCC AFTER ITS PRAGUE MEETING IN JANUARY OF THAT YEAR.

6. COMMENT. PCC DOCUMENT CONTAINS MUCH ROMANIANS CAN AGREE WITH, E.G., IN FIELDS OF DISARMAMENT AND INTERNATIONAL AFFAIRS. AS DID ROMANIAN-SOVIET BILATERAL COMMUNIQUE, HOWEVER, IT ALSO CALLS FOR

CLOSER CONSULTATIONS AND COOPERATION IN VARIETY OF  
FIELDS, THE END RESULTS OF WHICH ARE STILL UNCERTAIN  
AND WILL DEPEND UPON GOR'S CONTINUED ABILITY  
TO CONSULT WITHOUT GIVING UP ITS OWN STRONGLY HELD  
PRINCIPLES. IN THIS CONTEXT IT IS WORTH NOTING  
THAT THE PRINCIPAL PARAGRAPH ON STRENGTHENING  
COLLABORATION IS MADE CONDITIONAL ON RESPECT FOR  
THESE PRINCIPLES.  
BARNES

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